the tripartite steering committee, composed of government actors, international actors, and civil society representatives. Early signs of GEMAP’s impact are positive, as government revenue is rising.

Transitional Security
In the early days of a peace process, security is not up for discussion: either outsiders impose it, or a peace agreement obliges it. The primary function of most peace operations is to help provide security, and increasingly they are being given robust mandates—if not always the capacity—to do so. But peacekeepers cannot be expected to keep the peace forever; at a certain point they must hand over to local forces. Peace operations necessarily become involved in that transition, even though the lead actors in security sector reform (SSR) tend to be bilateral partners.

As Barnett Rubin argues, the security transition and the political transition are mutually reinforcing; control over security institutions is central to building a legitimate state, while building effective security institutions requires credible political leadership. And because SSR is not only about equipping and training, but also about governance—about who over-